

Modification proposal:	Uniform Network Code (UNC) 104: 3 <sup>rd</sup> Party Proposal: Storage Information at LNG Importation Facilities				
Decision:	The Authority <sup>1</sup> directs that modification 104 be made <sup>2</sup>				
Target audience:	The Joint Office, Parties to the UNC and other interested parties				
Date of publication:	22 August 2007	Implementation Date:	To be confirmed by the Joint Office		

# Background to the modification proposal

A number of recent rule changes have been proposed that have sought to improve transparency and market operation by releasing more physical supply information to the wider GB wholesale gas market. Arguably the most significant of these was energywatch's UNC modification proposal 006 (Modification 006),<sup>3</sup> that brought about the release of near to real time information regarding flows of gas coming onto the National Transmission System (NTS).

This letter considers UNC modification proposal 104 (Modification 104) which, if implemented, would require the publication of the amount of Liquified Natural Gas (LNG) in store at LNG importation facilities.

# The modification proposal

Modification 104 was raised by energywatch, the gas and electricity consumer watchdog, in August 2006. Modification 104 seeks the daily publication of data showing the aggregate volume of LNG stocks across all LNG importation facilities held at 05:59 (the end of the gas day). It is proposed that the information be published on National Grid's information exchange website by 16:00 on the following gas day (a lag of 10 hours and 1 minute).

Energywatch requested urgent status in order that Modification 104 could be implemented simultaneously with Modification 006. We rejected energywatch's application for urgency on the basis that Modification 104 did not appear to be linked to a relevant date related event.

Energywatch considered that Modification 104 would better facilitate the achievement of relevant objectives (a), (c) and (d) as set out on Standard Special Condition A11 (1) of the Gas Transporters Licence as follows.<sup>4</sup>

In respect of relevant objective (a) energywatch considered that the modification would further the efficient and economic operation of the pipe-line system to which this licence relates. Modification 104 would provide shippers with the appropriate level of information

<sup>&</sup>lt;sup>1</sup> The terms 'the Authority', 'Ofgem' and 'we' are used interchangeably in this document. Ofgem is the Office of the Gas and Electricity Markets Authority.

<sup>&</sup>lt;sup>2</sup>This document is notice of the reasons for this decision as required by section 38A of the Gas Act 1986.

<sup>&</sup>lt;sup>3</sup> Modification 006 was implemented on 3 October 2006. In a bid to increase market efficiency it required National Grid Gas (NGG) NTS Plc to publish the volume of gas supplied to each eligible sub-terminal of the NGG NTS transportation network close to real time. UNC modification proposals, modification reports and representations can be viewed on the Joint Office of Gas Transporters' website at www.gasgovernance.com.

<sup>&</sup>lt;sup>4</sup> We recognise that a number of concerns have been raised in respect of the drafting of the modification proposal put forward by energywatch, including the statement that it would enable shippers to better forecast demand. The modification proposal should have stated that it would enable shippers to better forecast supply. Although for the purposes of this summary of energywatch's arguments we have simply repeated the wording of the modification proposal, it should be noted that the analysis carried out for the purposes of this decision considers whether or not shippers would be better able to forecast supply.

to enable them to better forecast demand and thus make the appropriate trading decisions to balance their portfolio, with associated physical actions, resulting in an improved balance of the system as a whole.

In respect of relevant objective (c) energywatch considered that so far as is consistent with sub-paragraphs (a) and (b), the modification would further the efficient discharge of the licensee's obligations under this licence. With respect to security of supply, Modification 104 would assist shippers in better forecasting demand, enabling them to make more efficient purchasing decisions, consequently reducing price volatility and facilitating security of supply.

In respect of relevant objective (d) energywatch considered that the modification would further the securing of effective competition (i) between relevant shippers and (ii) between relevant suppliers. Modification 104 would provide a level playing field where all shippers/suppliers have the same information available to them, provided through an established, consistent and transparent basis.

# UNC Panel<sup>5</sup> recommendation

Modification 104 was discussed at the UNC Modification Panel (the Panel) meeting on 21 December 2006. At that meeting, the Panel voted unanimously against implementation of Modification 104.

# Impact Assessment

In March 2007, Ofgem published and invited responses to its Impact Assessment (IA) regarding Modification 104. In its IA, Ofgem indicated that it was minded to approve Modification 104 on the basis that it considered it would further the relevant objectives of the UNC.

# **Ofgem Open letters**

On 7 September 2006 and 18 May 2007, Ofgem issued open letters in relation to Modification 104. Three main issues were covered in these letters:

- scope of the UNC with regard to Modification 104;
- timing of the release of information; and
- the "aggregate physical LNG in store".

Each of these issues is discussed in more detail in the following section.

# Scope of the UNC with regard to Modification 104

Both open letters outlined the Authority's views on whether Modification 104 was within the scope of the UNC. We explained in both letters why we think that Modification 104 is within the scope of the UNC.

The scope of the UNC is determined under Standard Special Condition A11 of NGG NTS's Gas Transporters Licence. NGG NTS must establish "transportation arrangements" pursuant to the UNC which (amongst other objectives) facilitate the efficient and economic operation of the NTS.<sup>6</sup> The UNC must set out the terms of "transportation arrangements" established by NGG NTS and other relevant gas transporters to the extent that such terms are common, or are not in conflict, between relevant gas transporters.<sup>7</sup>

<sup>&</sup>lt;sup>5</sup> The UNC Panel is established and constituted from time to time pursuant to and in accordance with the UNC Modification Rules.

<sup>&</sup>lt;sup>6</sup> Standard Special Condition A11(1).

<sup>&</sup>lt;sup>7</sup> Standard Special Condition A11(6).

Standard Special Condition A3(1) defines "transportation arrangements". This term means arrangements whereby gas shippers and transporters may have gas introduced into, conveyed by means of and taken out of the NTS. In fact, it is clear that the transportation arrangements set out in the UNC already extend to matters concerning LNG importation facilities.<sup>8</sup>

Modification 104 refers to "LNG Importation Facility". The definition of an LNG Importation Facility in the UNC itself (i.e. the facility to which Modification 104 as drafted will relate) specifically includes LNG in store at such facilities. It states that:

an "LNG Importation Facility" is a facility:

- (i) which is directly connected to the Total System;
- (ii) whose principal purpose is the receipt of liquefied gas from a sea going vessel, the storage of such liquefied gas and the regasification of such gas for delivery to the Total System;
- (iii) from which stored gas may be delivered to the Total System whether or not gas withdrawn from such storage may also be delivered other than to the Total System.<sup>9</sup>

The definition of "LNG import facility" contained in section 19E of the Gas Act 1986 is not relevant for the purposes of Modification 104, or more generally for determining the potential scope of the UNC.

In today's markets, the LNG in store at LNG Importation Facilities will be regasified and introduced into the NTS (although, for the avoidance of doubt, it is only important to the relevant objectives of the UNC – in particular the economic and efficient operation of the pipe-line system and the security of effective competition – that it is *available* for regasification and introduction to the system).<sup>10</sup> LNG Importation Facilities will therefore have arrangements in place for introducing gas into the NTS. It is our view that these arrangements constitute part of the transportation arrangements with respect to the GB gas system and so are within the scope of the range of matters that may be dealt with by the UNC.

# Timing of the release of information

The legal drafting for Modification 104 is as follows:

Data	Timing	Format	Presentation	Disclosure
The aggregate physical LNG in store (in kWh) at LNG Importation Facilities at 05:59 hours on the Preceding Gas Flow Day	By 16:00 hours on each Day	Tabular	Viewable	Public

Some respondents to the IA assumed there would be a 34 hour and 1 minute lag in publication.

For the avoidance of doubt, the Authority is of the view that it is clear that the above legal drafting would result in the submission of information regarding aggregate LNG Importation

<sup>&</sup>lt;sup>8</sup> See for example, UNC TPD Sections K and R.

<sup>9</sup> UNC TPD R1.2.1(f).

<sup>&</sup>lt;sup>10</sup> It is noted that some LNG stocks will be held for the operation of the LNG Importation Facility, and some stocks may be exported onto the local distribution network.

Facility stocks at 05:59 daily to National Grid for publication 10 hours and 1 minute later at 16:00 the following gas day. This was explained in our open letter of 18 May 2007.

No respondents to that letter stated that they had, on the basis of this clarification, altered their views on whether the information to be released was commercially sensitive and/or confidential.

# The "aggregate physical LNG in store"

Our open letter of 18 May 2007 also sought to clarify our interpretation of the word "aggregate" in the legal text. Responses to our IA suggested that this issue had been confused with the discussion on the potential exposure of the commercial position of the joint shipper operating at the Isle of Grain LNG Importation Facility (Grain).<sup>11</sup>

Our open letter explained that Ofgem does not consider that the *necessary intent* of the proposal is to delay implementation until further LNG importation facilities have begun operation. The intent of the proposal is to allow greater market transparency irrespective of the number of LNG importation facilities. Therefore, we do not consider that the proposal *necessarily* requires more than one LNG Importation Facility to be operational prior to implementation.<sup>12</sup>

# The Authority's draft decision letter

Given the particular circumstances of this case, the Authority considered it appropriate to publish a draft decision in relation to the implementation of Modification 104. This approach was felt to be appropriate given that certain industry participants had expressed the view that Modification 104 and Ofgem's IA were not clear in some respects. Further, some participants thought that Ofgem's views had changed between the IA and its open letter of 18 May. The draft decision letter, published on 6 July 2007, provided the opportunity for industry participants to understand Ofgem's views in full.<sup>13</sup>

# The Authority's decision

The Authority has considered the issues raised by Modification 104 and the Final Modification Report (FMR) dated 22 December 2006. The Authority has also considered and taken into account the responses to the Joint Office's consultation on Modification 104 which are attached to the FMR, and responses to the IA, the May open letter and the draft decision letter (both written and oral). We have also considered the release of this information in accordance with the Ofgem Guidance Document: Information release under Gas Transporters Licence Standard Special Condition A7, published in November 2005 (Ofgem's Guidance on information release).<sup>14</sup>

The Authority is of the view that:

- 1. the implementation of Modification 104 would better facilitate the achievement of the relevant objectives of the UNC;<sup>15</sup> and
- 2. directing that Modification 104 be made is consistent with the Authority's principal objective and statutory duties.<sup>16</sup>

<sup>&</sup>lt;sup>11</sup> It should be noted that Grain is the only LNG Importation Facility currently in operation.

<sup>&</sup>lt;sup>12</sup> One respondent argued that such an interpretation could result in undue discrimination in certain circumstances. This is discussed below in the section on "Commercial sensitivity of the information".

<sup>&</sup>lt;sup>13</sup> The draft decision letter and non-confidential written responses are available from the Ofgem website <u>www.ofgem.gov.uk</u>.

<sup>&</sup>lt;sup>14</sup> Available from the Ofgem website <u>www.ofgem.gov.uk</u>.

<sup>&</sup>lt;sup>15</sup> As set out in Standard Special Condition A11(1) of the Gas Transporters Licence.

<sup>&</sup>lt;sup>16</sup>The Authority's statutory duties are wider than matters which the Panel must take into consideration and are detailed mainly in the Gas Act 1986.

#### Reasons for the Authority's view

The Authority considers that Modification 104 impacts on the facilitation of relevant objectives (a) and (d) of the UNC most significantly. We have set out below why we believe Modification 104 would better facilitate the achievement of these objectives.

# Relevant objective (a) – the efficient and economic operation of the pipeline system to which this licence relates

#### Information transparency

Feedback received since the implementation of Modification 006 has demonstrated to the Authority the value of removing information asymmetries in the market.

Respondents opposed to Modification 104 have suggested that whilst they are in favour of information transparency, in this instance the information released would be harmful to some parties. We discuss this issue further in the following section.

Those in favour of Modification 104 would welcome the release of this information and consider the release of this data would facilitate the provision of a level playing field between market participants. In particular, one respondent considered that increased market information and data transparency would help consumers understand the market and therefore aid the ability to make more informed forecasts. They also said that this information will allow market participants to factor the diversion of LNG imports away from GB into their market price expectations.

We think that transparent information is important to the effective functioning of the competitive gas market. Access to information with a greater degree of clarity and certainty will allow parties to better understand the functioning of the market and allow better informed commercial decisions to be made. Modification 104 would provide market participants with information to enable them to better forecast supply and thus make more appropriate trading decisions to balance their portfolio. In order to improve the efficient and economic operation of the pipeline system, we consider that it is important for the market to be able to understand accurately whether gas is *available* to flow from a particular facility. That is, it is necessary to understand the rate at which, and the period of time for which, gas can be provided to or removed from the market. This is the case irrespective of the source from which that gas demand is met. So, for example, in the case of LNG importation facilities, it is important to know the volume of LNG that is in stock. Taking into consideration respondents' views we remain of the view that Modification 104 is beneficial in this respect when compared with the current baseline.

# Economic signals

In addition to removing information asymmetries, Modification 006 has provided market participants with a much clearer picture of the physical gas supply position, enabling them to make more efficient decisions in optimising their portfolios. If wholesale prices are set correspondingly at more efficient levels, this ultimately translates into benefits for customers. The argument that Modification 104 improves economic signals is simply an extension of the case for Modification 006.

Although a number of respondents had argued that LNG stocks should be seen as simply a part of a production chain in the re-gasification process, we reasoned in the IA that this holds true only under "baseload" operation, with the facilities operating continuously at full capacity. As soon as there is an interruption to the sequence of incoming shipments (due, for example, to cargos being diverted to higher priced markets), we think it is likely that the tanks at LNG importation facilities will operate in a similar way to a withdrawal-only storage facility. As such, during these periods the information on the stock level is as relevant to the overall physical supply position as that on inventory for storage facilities already made available.

Several respondents considered that, by making this argument, we were inferring that LNG importation facilities are the same as – and should be treated in the same way as – gas storage facilities. This is not the case. However, we do consider that in the situation outlined above (i.e. when flows into the facility are interrupted as a result of cargoes being diverted), LNG in stock will be considered by the relevant shipper in a similar way to the gas in a storage facility.

Two respondents considered that the LNG data to be published under Modification 104 should be published together with other aggregate storage information. Such a form of publication is not provided for by Modification 104 and we are not able to amend the Modification in order to achieve this end.

We used modelling in the IA to quantify the benefits of Modification 104, which we estimated at between £1.6m and £20m over a 15 year period. Some respondents suggested that these results were over-stated, and that any benefits derived from the additional clarity and reliability of this information could only be extended to large customers exposed to the spot market.

For simplicity and clarity, we compared a situation in which the market has no knowledge of LNG import stock levels to one in which that information is made fully available. In practice, as we made clear, participants are currently in a position to make a reasonable estimation of stock levels based on other available data. Compared to this baseline, the incremental benefit is clearly smaller. However, there are a number of reasons why this does not change our view on the merits of Modification 104:

- (a) any improvement in the accuracy of information available to market participants will still result in a benefit (and implementation costs, discussed below, are very low);
- (b) providing this information through the UNC gives participants a much higher level of assurance of continued, timely and reliable access to the data;
- (c) costs incurred by participants in conducting the data monitoring and analysis currently required to estimate stock levels will be reduced; and
- (d) the benefits were evaluated based on the stock capacity at the existing Grain facility, and they will increase significantly as other facilities are commissioned<sup>17</sup>.

Given these reasons, we consider that, whilst a reasonable estimate of the stock levels at LNG terminals can be made using other currently available information, Modification 104 will, on balance, better facilitate the relevant objectives.

Other respondents commented that the benefits outlined in the IA are insignificant when compared to the size of the market. However, the Authority must assess modifications to the UNC on the basis of whether they better facilitate the relevant objectives of the UNC. In this case, whilst we recognise that this is a finely balanced decision on the basis of the qualitative analysis alone, it is our view that even on the basis of such analysis alone, when the costs of implementation have been taken into account, we do consider that the proposal better facilitates those objectives.

Some respondents noted that the information could be misleading, as there may be other factors (such as contractual commitments) that affect the withdrawal decisions of shippers with LNG in stock and therefore stock levels do not provide an understanding of whether gas will flow. Whilst we recognise that this may be the case, as with any data, it is up to participants to determine how they best utilise the information that would be provided. However, in this instance, we consider that the stock levels do provide an indication of the availability of LNG for regasification and, therefore, the ability, or not, for gas to flow.

<sup>&</sup>lt;sup>17</sup> As we noted in the IA, there will be uncertainty in modelling multiple facilities using aggregate stock levels. 6 of 11

#### NGG's role as residual balancer

We continue to support the view put forward by energywatch that there is scope for the provision of this information to reduce NGG's role as residual balancer with respect to the gas market. As discussed in the IA the provision of more accurate information will improve market players' understanding of supply fundamentals allowing them to make better informed decisions and balance their own positions more effectively, thus reducing National Grid's residual balancer role.

# Market Volatility

In the IA we outlined why we believe that during periods of diversions of LNG to other markets accurate stock level information will allow market participants to understand the supply position with greater certainty, thereby reducing potentially inefficient price volatility in the market.

Respondents opposed to the proposal suggested that volatility could be inadvertently increased as a result of market participants misunderstanding the information released. Although we recognise the potential for market volatility to increase, we think decisions taken by market participants based on actual market data rather than on inaccurate data or on market rumours are more likely to lead to efficient decisions and therefore consider the publication of this data will help to better facilitate relevant objective (a).

# *Relevant Objective (d) – so far as is consistent with relevant sub paragraphs (a) to (c) the securing of effective competition between shippers, suppliers and DNs*

# Competition

As was the case for Modification 006, by providing market participants with equal access to information we believe Modification 104 will promote effective competition. Whilst we recognise that this information alone will not provide market participants with a full understanding of the market, accurate LNG stock information will contribute towards an enhanced understanding of the supply situation particularly when LNG is diverted to other markets.

For example, the increased transparency achieved by the publication of supply side information such as that under Modification 104 should result in better informed market prices and at the margin may encourage market entry or demand side response in the short term, for example, in response to supply shortages. As such, it should promote competition between shippers and as a consequence reduce the role of NGG in its role as residual balancer. We consider that proposals which deliver increased transparency and consequential competition benefits should ultimately benefit downstream customers, through the delivery of a more efficient market response with consequential price and service benefits for such customers.<sup>18</sup>

# Commercial sensitivity of the information

Respondents that are opposed to the implementation of Modification 104 have raised concerns that the release of information would expose the commercial position of the joint shipper at Grain and that this would be discriminatory.

One respondent considered that if data in respect of the Grain facility alone was published under Modification 104, then that facility would be placed in a more "regulated" position compared to any future LNG facilities. The respondent suggested that this would raise issues of undue discrimination.

<sup>&</sup>lt;sup>18</sup> Note that we have considered whether or not the information, if disclosed, would promote the interests of consumers, in accordance with our principal objective and Ofgem's guidance on information release.

One respondent considered that the Primary Capacity holders at Grain would be greatly disadvantaged in the short term, because Grain is the only facility currently in operation, and in the long term due to the fact that this information is not planned to be published (i.e. the information may be withheld from NGG) at any of the other LNG import facilities. Further, the respondent argued that if the market was aware of this information at Grain then the Primary Shipper could become a distressed buyer both in the charter market and the spot market.

Another respondent considered that as subsequent LNG import facilities came on line, the combination of information released under Modification 006 and Modification 104 would cause their commercial positions to be exposed. The respondent argued that if Modification 104 were implemented when there is only one LNG Importation Facility in operation, it would be possible to use this information to calculate the individual tank stocks for all LNG Importation Facilities that come on stream thereafter, as well as those of the original terminal (Grain 1). Hence there will never be any meaningful aggregation.

We consider that such concerns are very limited.

As we discussed in the IA, and as noted by respondents, it is already possible to derive a reasonable estimation for stock levels at the Grain facility on the basis of currently available information. Consequently we are of the view that the risks associated with the release of information under Modification 104 are limited, whilst the publication of accurate information is beneficial compared with the estimates of individual parties. As explained above, these benefits ultimately flow through to consumers.

It is necessary to consider the position of individual shippers when assessing the level of risk associated with Modification 104. In this respect, even if the physical stock position was accurately known at any individual LNG terminal, this does not provide insight into the overall commercial position of an individual shipper, given that this is determined by its overall contractual position in the market as a whole. That is: that any individual shipper is likely to have a number of contracts through which it buys and sells gas in order to match its supply portfolio with the demand requirements of its customers, who may be shippers, suppliers and/or end user customers. Therefore the physical stock position at any individual LNG terminal is likely to be only one component within an individual shipper's overall portfolio.

Finally, it should be noted that where there is more than one shipper at an LNG terminal, the release of such information would not cause the position of any individual shipper to be known, as it would not be apparent to which shipper the LNG stocks belong.<sup>19</sup>

Whilst we acknowledge the point made regarding the ability to calculate the individual tanks stocks as a result of the sequential release of the information under Modification 104, for the reasons discussed above this would not result in the position of an individual shipper being made known. We also note that the ability to calculate the individual tank stocks in this manner would be reduced once cargoes were landed at different terminals on the same day.

For these reasons, we are of the view that Modification 104 will not unduly discriminate between shippers and that the release of the information would not seriously and prejudicially affect the interests of the relevant parties.<sup>20</sup>

In respect of whether the information should be released when only relating to one terminal, respondents to the May open letter considered that Ofgem had changed its view from that published in the IA.

<sup>&</sup>lt;sup>19</sup> Currently, all existing and proposed LNG importation terminals will have more than one shipper.
<sup>20</sup> Note that Ofgem's guidance on information release states that Ofgem will consider whether or not the publication of information would or might seriously and prejudicially affect parties' interests.

In the open letter we stated that we did not currently consider that the *intent* of the proposal was to delay implementation until further LNG importation facilities have begun operation. In the IA (paragraph 3.34) we discussed a hypothetical situation following the commissioning of other LNG facilities, whereby the operators of such facilities were not willing to provide the relevant data to NGG and therefore NGG would not be in a position to calculate aggregate stock levels. In such a situation, we considered that we would expect NGG to indicate that the levels were unknown, rather than it to publish the partial, and potentially misleading, data from those facilities that have made the stock information available. We therefore considered that in the future, i.e. when more than one LNG terminal was operational, the stock data relating to only a single facility would not be made publicly available. However, whilst we noted this potential situation in the IA, we would expect NGG to make every effort to obtain this information, and where appropriate to consider the terms of its connection agreements to facilitate its access to this information.

We accept that the IA was not altogether clear in this respect but, for the avoidance of doubt, this point was made simply in order to clarify that misleading information would not be published. We were not suggesting that we would have commercial confidentiality concerns where information is released only in relation to a single facility.

# Withdrawal of information

In the IA, we recognised that there is some potential risk associated with the operators of the Grain facility withdrawing the provision of stock storage information to NGG<sup>21</sup> and that the operators of new facilities coming on line may not be willing to provide the information to NGG. We still consider this to be highly unlikely. However, as outlined above, should NGG not have access to all of the information that it requires, we would expect NGG to indicate that the levels were unknown rather than publish partial, and potentially misleading, information. As noted above, we expect NGG to make every effort to obtain this information.

# Wider Statutory Duties

# Security of supply

Responses to the consultations have suggested that security of supply could be diminished as a result of the release of aggregate LNG stock information. It has been suggested that increased regulation may discourage parties from:

- (a) importing LNG into GB;
- (b) investing in further GB LNG importation facilities;
- (c) entering into contracts with National Grid which require them to disclose this information.

As we discussed in the IA, we remain of the view that the flow of LNG in the short term will largely be determined by existing contractual obligations, combined with the observed price differentials between different markets. In this respect, we think that parties are most likely to ship LNG to the market from which they would achieve the greatest return. In the longer term we continue to believe that investment will be driven by signals regarding evolving market fundamentals. Parties are most likely to construct LNG importation facilities where market fundamentals suggest that investment in additional sources of supply is required and therefore where they will receive a favourable return. Similarly we consider that the contracts parties enter into with National Grid for operating margins gas will be considered on their economic merit, a fraction of which will be determined by clauses requiring the release on LNG stock information.

<sup>&</sup>lt;sup>21</sup> We also noted in the IA that NGG receives information regarding stock data at the Grain facility under the terms of its Network Entry Agreement.

In addition, as noted previously, we believe that Modification 104 should assist in providing a more efficient market response, which could in the short term actually reduce risks to security of supply.

# Impact on customers

We continue to believe that, as discussed in the IA, the majority of the benefits associated with the implementation of this proposal will be reaped by customers as a result of more efficient prices. We expect that large customers will use information regarding stocks at LNG importation facilities to directly inform their understanding of the GB supply picture and inform any commercial decisions that they make.

# Better regulation

In carrying out its functions under the Gas Act, the Authority must have regard to the principles of better regulation, under which regulatory activities should be transparent, accountable, proportionate, consistent and targeted only at cases where action is needed.

A particular consideration in assessing this proposal is whether its implementation would be proportionate.

It is noted that NGG has estimated that implementation of Modification 104 would cost around £55,000. This estimate incorporates costs associated with the changes that would need to be made to NGG's systems in order to permit publication of aggregate LNG stock information on its website. In the IA we noted that these costs appear relatively high given the limited system changes that would be required to support the release of one additional piece of information.

One respondent suggested that the costs of implementation of the proposed modification would be higher than the costs assessed for NGG by a factor of ten or more as those providing and handling the additional data would also face additional costs. However, we believe that as part of the safe operation of an LNG Importation Facility the information would be readily available to facility operators and as such any costs associated with releasing this information would be minimal.

We recognise that those market participants who choose to invest in systems to monitor this information may incur additional costs, although if they are currently attempting to model this information using other currently available data, their costs could, in fact, reduce. However, the decision to invest in systems to monitor this information is a commercial decision that is taken voluntarily by the company and therefore should reflect the value that they place on capturing the information.

In any event, as outlined above, we consider that there are both quantitative and qualitative benefits associated with this proposal that would more than offset these costs. In terms of quantitative analysis, in the IA we provided analysis that suggested that these benefits could be between £1.6m and £20m over a 15 year period, although as noted above the incremental benefit may be smaller than this. In addition, and as explained above, we consider that Modification 104 should ultimately benefit downstream customers, through the delivery of a more efficient market response with consequential price and service benefits for such customers. We recognise that based on the qualitative benefits alone this is a finely balanced decision; but we ultimately consider that it is proportionate to introduce Modification 104 for the reasons explained above.

# Implementation date

Given that we consider that the intent of the proposed modification does not necessarily require more than one operational LNG Importation Facility, and that any confidentiality concerns are limited, we consider that it is appropriate for this proposal to be implemented as soon as possible. In this respect, we note that NGG may require approximately 12 weeks following our decision to put in place the necessary systems for implementation.

# Decision

In accordance with Standard Special Condition A11 of the Gas Transporters Licence, the Authority directs that modification UNC 104: '3<sup>rd</sup> Party Proposal: Storage Information at LNG Importation Facilities' be made.

**Steve Smith Managing Director, Markets** Signed on behalf of the Authority and authorised for that purpose