

**Stage 03:** Draft Modification Report

# 0381:

Removal of the NTS Exit (Flat) Capacity "deemed application" process What stage is this document in the process?



Implementation of this Modification Proposal would remove the automatic (deemed) application for Enduring NTS Exit (Flat) Capacity in Y+4 that is triggered from a Chargeable NTS Exit (Flat) Capacity Overrun.

The Proposer believes that the deemed application process is inappropriate, unjustified, has several disadvantages and should therefore be removed from the UNC/Enduring Exit Capacity regime.

Responses invited by 12 September 2011.

High Impact: n/a

Medium Impact: n/a

Low Impact: Users (Shippers and DNOs) and National Grid NTS

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## About this document:

This document is a Draft Modification Report, which was issued for consultation responses, at the request of the Panel on 18 August 2011. The close-out date for responses is 12 September 2011. The Panel will consider the responses and agree whether or not this self-governance modification should be made.



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# **1** Summary

### Is this a Self-Governance Modification

The Modification Panel determined that this is a self-governance modification.

## Why Change?

The NTS Exit (Flat) Capacity deemed application process is unnecessary, inappropriate and should not form part of the Enduring NTS Exit Capacity arrangements that will take effect from 1 October 2012.

#### Solution

The proposed solution is to amend UNC TPD Section B and the Exit Capacity Release Methodology Statement (ExCR) to remove the deemed application process. For clarity, this proposal would not change the arrangements for NTS Exit (Flat) Capacity Overrun Charges but would simply remove the automatic application for Enduring NTS Exit (Flat) Capacity (as currently provided for in UNC TPD Section B 3.2.25).

### **Impacts & Costs**

National Grid NTS have confirmed that there are no systems implications resulting from the implementation of this modification as it would be removing (or simply switching off) functionality within the central UK Link / Gemini system(s). Therefore this modification is not a User Pays Modification Proposal.

#### Implementation

There is no fixed timescale for implementation proposed. As the Enduring Exit Capacity arrangements take effect from 1 October 2012 it would be desirable, but not essential, for an implementation date prior to 1 October 2012.

As self-governance procedures are proposed, implementation could be 16 business days after a Modification Panel decision to implement.

### The Case for Change

The deemed application process is an unnecessary addition to the overrun regime. By creating an automatic application for Enduring NTS Exit (Flat) Capacity this could lead to NTS Exit (Flat) Capacity being allocated to a User at an NTS Exit Point where it is not required and:

- result in a User (and potentially the end consumer) incurring NTS Exit (Flat) Capacity Charges for up to 4 years for capacity that they have no intention of utilising;
- 2) result in National Grid NTS carrying out system reinforcement / investment, and there being a subsequent revenue driver impact, in order to provide unnecessary capacity;
- 3) where spare NTS Exit (Flat) Capacity is allocated to a User, such Capacity will be sterilised as it is not required by that User but is not available to others that may have a need for it.

0381 Draft Modification Report 30 August 2011 Version 2.0 Page 3 of 18 © 2011 all rights reserved Implementation is therefore expected to better facilitate the achievement of Relevant Objectives a and d.

# Recommendations

All parties are invited to consider whether they wish to submit views regarding this selfgovernance modification.

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# 2 Why Change?

The NTS Exit (Flat) Capacity deemed application process is unnecessary, inappropriate and should not form part of the Enduring NTS Exit Capacity arrangements that will take effect from 1 October 2012.

The deemed application process was introduced into the UNC as part of the Implementation of Modification Proposal 0195AV ("*Introduction of Enduring NTS Exit Capacity Arrangements*") although it will not take effect until the Enduring NTS Exit Capacity arrangements are applicable on 1 October 2012.

### Background

When a User (Shipper or DNO) takes a quantity of gas on any day at an NTS Exit Point that is greater than the NTS Exit (Flat) Capacity registered to them this is known as an overrun (or more formally as a Chargeable NTS Exit (Flat) Overrun).

Any such overrun will cause the User to incur a NTS Exit (Flat) Overrun charge. The charge is calculated for each day that an overrun occurs on and is calculated as the chargeable overrun quantity (kWh) multiplied by the greatest of:

- 8 times the Capacity bid price for the day or the Applicable Daily Rate for the year; or
- 1.1 times the highest offer price, forward price, or option exercise price paid by NTS in respect of any ECMA (Exit Constraint Management Actions) on the day; or
- 3) 8 times the highest reserve price under any invitation for the Day or Gas Year in which the Day falls.

The overrun regime is in place to act as a suitable incentive for User to apply for an appropriate amount of NTS Exit (Flat) Capacity.

The deemed application process is triggered when a User incurs an NTS Exit (Flat) Overrun Charge.

UNC TPD Section B 3.2.25 states:

Where a User incurs an NTS Exit (Flat) Capacity Overrun Charge (in respect of a Chargeable NTS Exit (Flat) Overrun in excess of 100,000 kWh) in any twelve (12) month period ending on 31 March ("relevant period") the User shall be deemed to have made an application pursuant to paragraph 3.2.3(a)(i) for Enduring Annual NTS Exit (Flat) Capacity, in respect of the NTS Exit Point at which the Chargeable NTS Exit (Flat) Overrun occurred, on the first day of the next following Annual Application Window, and for the purposes of paragraph 3.2.3(c) the application shall be for:

- (a) Gas Year Y+4; and
- (b) an amount of Enduring NTS Exit (Flat) Capacity equal to the highest Chargeable NTS Exit (Flat) Overrun amount which the User incurred at the NTS Exit Point in the relevant period ("deemed application amount")



# Applicable UNC terms and references

Chargeable NTS Exit (Flat) Capacity Overruns are defined within UNC TPD Section B3.13.1.

NTS Exit (Flat) Capacity Overrun Charges are defined within UNC TPD Section B3.13.1 and are calculated in accordance with UNC TPD Section B3.13.3

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and the further provisions of paragraph 3.2 shall apply in respect of any such application.

In plain English, this means that not only will a User incur an overrun charge, but the deemed application process will also take the User's highest daily overrun amount (kWh) in any year and treat it as an application for Enduring NTS Exit (Flat) Capacity for Gas Year Y+4. This deemed application would be subject to all relevant provisions within Section B and the NTS Exit Capacity Release Methodology Statement (the "ExCR").

The deemed application amount would also be subject to a User Commitment of 4 years, which would require the User to retain the NTS Exit (Flat) Capacity until Y+8 ((in accordance with and subject to the provisions within the ExCR).

### Issue

The deemed application process is an unnecessary addition to the 'Overrun' regime described above. By creating an automatic application for Enduring NTS Exit (Flat) Capacity this could lead to NTS Exit (Flat) Capacity could be allocated to a User at an NTS Exit Point where it is not required and:

- result in a User (and potentially the end consumer) incurring NTS Exit (Flat) Capacity Charges for up to 4 years for capacity that they have no intention of utilising;
- 2) result in National Grid NTS carrying out system reinforcement / investment, and a subsequent revenue driver, in order to provide unnecessary capacity;
- 3) where spare NTS Exit (Flat) Capacity is allocated to a User, such Capacity will be sterilised as it is not required by that User but and is then not available to others that may have a justified need for it.

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# **3** Solution

## **Proposal**

The proposed solution is to amend UNC TPD Section B and the NTS Exit Capacity Release Methodology Statement (ExCR) to remove the deemed application process. For clarity, this proposal would not change the arrangements for NTS Exit (Flat) Capacity Overrun Charges but would simply remove the automatic application for Enduring NTS Exit (Flat) Capacity (as currently provided for in UNC TPD Section B 3.2.25).

The issue of deemed applications was discussed at the Transmission Workgroup on 5 May 2011 and the Proposer provided the following presentation: <u>http://www.gasgovernance.co.uk/sites/default/files/NTS%20Exit%20Capacity%20Dee</u> <u>med%20Applications%20v1%202\_0.ppt</u>

Members of the Transmission Workgroup were generally supportive of this matter being progressed as a Modification Proposal. 8

Where can I find the NTS Exit Capacity Release Methodology Statement and related publications?

The ExCR and related documents can be found on the NG NTS website at: <u>http://www.nationalgrid</u> .com/uk/Gas/Charges/st atements/transportation /IExCR/

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# 4 Relevant Objectives

Implementation will better facilitate the achievement of **Relevant Objectives a and** d.

| Benefits against the Code Relevant Objectives                    |   |                      |
|--|---|----------------------|
| Description of Rel   | levant Objective  | Identified<br>impact |
| a) Efficient and e   | economic operation of the pipe-line system.   | Yes                  |
| (i) the combi  | efficient and economic operation of<br>ined pipe-line system, and/ or<br>ine system of one or more other relevant gas<br>ers.   | No                   |
| c) Efficient disch   | arge of the licensee's obligations.   | No                   |
| (i) between r<br>(ii) between r<br>(iii) between I<br>transporta | ffective competition:<br>relevant shippers;<br>relevant suppliers; and/or<br>DN operators (who have entered into<br>ation arrangements with other relevant gas<br>ers) and relevant shippers. | Yes                  |
| suppliers to se<br>security stand                                | easonable economic incentives for relevant<br>ecure that the domestic customer supply<br>lards are satisfied as respects the availability<br>r domestic customers.                            | No                   |
| f) Promotion of administration                                   | efficiency in the implementation and<br>n of the Code   | No                   |

# Achievement of relevant objective (a) "*Efficient and economic operation of the pipe-line system*"

The deemed application process could lead to a User having NTS Exit (Flat) Capacity allocated to them, which they do not require. This will lead to NG NTS being obligated to provide, and operate the system in such way to facilitate the provision of, such capacity even though it will never be utilised; in doing so this would be inefficient and uneconomic.

Implementation of this modification would reduce the likelihood of NTS Exit (Flat) Capacity being allocated to User's that do not require it, and hence avoid National Grid NTS having to develop and operate the system such that the capacity could be provided, and so facilitate continuation of the efficient and economic operation of the pipe-line system (therefore furthering achievement of this relevant objective).

# 8

Why do we care about these relevant objectives, is it not obvious that this is a sensible thing to do without having to justify it against these measures?

Although it seems blindingly obvious that implementation of this Modification Proposal would bring benefits to the industry it is important that we look to see how it impacts on the relevant objectives, this is a key part of the UNC modification process.

It is a requirement of the Gas Transporter's licence that the UNC Modification Rules include these measures and this will also be used by the Modification Panel when evaluating the proposal.

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# Achievement of relevant objective (d)(i)&(iii) "Securing of effective competition between relevant Shippers and relevant DN Operators"

Shippers and DN Operators (both as Users) would benefit from the implementation of the modification by avoiding the unnecessary allocation of NTS Exit (Flat) Capacity for Gas Years Y+4 to Y+8. Such an allocation of capacity would cause the relevant User to incur additional costs (by way of NTS Exit (Flat) Capacity Charges) that could have a detrimental financial impact upon their business. Where an overrun has occurred the Overrun Charge acts as a suitable one-off payment, and the additional costs incurred through the deemed application process could lead to a User being unable to compete effectively due to the financial burden placed upon them. Implementation of this proposal would remove this risk and would therefore further this relevant objective by securing effective competition between Users.

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# **5** Impacts and Costs

### **Consideration of Wider Industry Impacts**

No impact on wider industry impacts would occur through implementation of this modification.

### **System Implications**

Xoserve / National Grid NTS have confirmed that there are no systems implications resulting from the implementation of this modification as it would be removing (or simply switching off) functionality within the central UK Link / Gemini system(s). Therefore this modification is not a User Pays Modification Proposal.

### Costs

Indicative industry costs – User Pays

Classification of the Proposal as User Pays or not and justification for classification

This Modification Proposal should not be considered as User Pays. It has been determined that there are no central system costs associated with the implementation of this modification and therefore there will be no User Pays Services or Charges created (and hence by definition it is not a User Pays Modification Proposal).

Identification of Users, proposed split of the recovery between Gas Transporters and Users for User Pays costs and justification

No cost recovery is necessary.

Proposed charge(s) for application of Users Pays charges to Shippers

There will be no User Pays Charges associated with this modification.

Proposed charge for inclusion in ACS – to be completed upon receipt of cost estimate from Xoserve

Not applicable.

#### **Impacts**

| Impact on Transporters' Systems and Process   |        |
|---|--------|
| Transporters' System/Process Potential impact |        |
| UK Link                                       | • None |
| Operational Processes                         | • None |
| User Pays implications                        | • None |

Impact on Users

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| Impact on Users   |   |
|---|---|
| Area of Users' business   | Potential impact  |
| Administrative and operational  | • None  |
| Development, capital and operating costs                              | • None  |
| Contractual risks   | Contractual risk may be reduced by<br>implementation of this modification |
| Legislative, regulatory and contractual obligations and relationships | • None  |

| Impact on Transporters  |   |
|---|---|
| Area of Transporters' business  | Potential impact  |
| System operation  | <ul> <li>National Grid NTS may benefit from<br/>implementation of this proposal by<br/>reducing the likelihood of having to<br/>operate the system in such as a way as<br/>to provide capacity that is not required.</li> </ul> |
| Development, capital and operating costs                              | See section above   |
| Recovery of costs   | • None  |
| Price regulation  | • None  |
| Contractual risks   | • DNO's contractual risk may be reduced by implementation of this modification  |
| Legislative, regulatory and contractual obligations and relationships | • None  |
| Standards of service  | • None  |

# 0

## Where can I find details of the UNC Standards of Service?

In the Revised FMR for Transco's Network Code Modification **0565 Transco Proposal for Revision of Network Code Standards of Service** at the following location: http://www.gasgovern ance.co.uk/sites/defau It/files/0565.zip

# Impact on Code Administration

| Area of Code Administration | Potential impact |
|-----------------------------|------------------|
| Modification Rules          | • None           |
| UNC Committees              | • None           |
| General administration      | • None           |

| Impact on Code           |  |
|--------------------------|--|
| Code section             | Potential impact                         |
| UNC TPD Section B 3.2.25 | Removal of deemed application provisions |
|                          |  |

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| Impact on UNC Related Documents and Other Referenced Documents                  |  |
|---|--|
| Related Document Potential impact   |  |
| Exit Capacity Release Methodology<br>Statement (TPD B3.2)                       | Removal of deemed application provisions |
| Network Entry Agreement (TPD I1.3)  | n/a                                      |
| Network Exit Agreement (Including<br>Connected System Exit Points) (TPD J1.5.4) | n/a                                      |
| Storage Connection Agreement (TPD R1.3.1)                                       | n/a                                      |
| UK Link Manual (TPD U1.4)   | n/a                                      |
| Network Code Operations Reporting<br>Manual (TPD V12)                           | n/a                                      |
| Network Code Validation Rules (TPD V12)   | n/a                                      |
| ECQ Methodology (TPD V12)   | n/a                                      |
| Measurement Error Notification Guidelines<br>(TPD V12)                          | n/a                                      |
| Energy Balancing Credit Rules (TPD X2.1)  | n/a                                      |
| Uniform Network Code Standards of<br>Service (Various)                          | n/a                                      |

| Impact on Core Industry Documents and other documents                      |     |
|--|-----|
| Document Potential impact  |     |
| Safety Case or other document under Gas<br>Safety (Management) Regulations | n/a |
| Gas Transporter Licence  | n/a |

| Other Impacts                    |                  |
|----------------------------------|------------------|
| Item impacted                    | Potential impact |
| Security of Supply               | n/a              |
| Operation of the Total<br>System | n/a              |
| Industry fragmentation           | n/a              |

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| Terminal operators,          | n/a |
|------------------------------|-----|
| consumers, connected         |     |
| system operators, suppliers, |     |
| producers and other non      |     |
| code parties                 |     |

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# **6** Implementation

There is no fixed timescale for implementation proposed. As the Enduring Exit Capacity arrangements take effect from 01 October 2012 it would be desirable, but not essential, for an implementation date prior to 01 October 2012.

As self-governance procedures are proposed, implementation could be 16 business days after a Modification Panel decision to implement.

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# 7 The Case for Change

None in addition to that identified above.

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# 8 Legal Text

### TPD Section B

Amend paragraph 3.2.3(a) to read as follows:

- 3.2.3 An application for Enduring Annual NTS Exit (Flat) Capacity:
  - (a) during an Annual Application Window may be for an amount of Enduring Annual NTS Exit (Flat) Capacity equal to:
    - (i) where paragraph 3.2.25 applies in relation to a User and an NTS Exit Point, the sum of the deemed application amount and any additional Enduring Annual NTS Exit (Flat) Capacity (if any) which the User wishes to apply for at the NTS Exit Point; or
    - (ii) where paragraph 3.2.25 does not apply in relation to a User and an NTS Exit Point, the Enduring Annual NTS Exit (Flat) Capacity (if any) which the User wishes to apply for at the NTS Exit Point;

Amend paragraph 3.2.4(a) to read as follows:

- 3.2.4 A User:
  - (a) in the case of an application made under paragraph 3.2.3(a):
    - (i) may submit an application for Enduring Annual NTS Exit (Flat)
       Capacity during the Annual Application Window;
    - (ii) may apply for Enduring Annual NTS Exit (Flat) Capacity to be registered with effect from 1 October in Gas Year Y+4, Y+5 and Y+6;
    - (iii) may have, at any one time, no more than one (1) application for each of Gas Year Y+4, Y+5 and Y+6 for Enduring Annual NTS Exit (Flat) Capacity capable of acceptance by National Grid NTS in respect of an NTS Exit Point; and
    - (iv) may withdraw or modify an application under paragraph 3.2.3(a)(ii) at any time during the Annual Application Window., but may only modify (and not withdraw) an application under paragraph 3.2.3(a)(i) during such period by reducing the amount of Enduring Annual NTS Exit (Flat) Capacity applied for to not less than the deemed application amount;

Amend paragraph 3.2.25 to read as follows:

3.2.25 <u>Not Used</u> Where a User incurs an NTS Exit (Flat) Capacity Overrun Charge (in respect of a Chargeable NTS Exit (Flat) Overrun in excess of 100,000 kWh) in any twelve (12) month period ending on 31 March (**"relevant period"**) the

0381 Draft Modification Report 30 August 2011 Version 2.0 Page 16 of 18 © 2011 all rights reserved User shall be deemed to have made an application pursuant to paragraph 3.2.3(a)(i) for Enduring Annual NTS Exit (Flat) Capacity, in respect of the NTS Exit Point at which the Chargeable NTS Exit (Flat) Overrun occurred, on the first day of the next following Annual Application Window, and for the purposes of paragraph 3.2.3(c) the application shall be for:

#### (a) Gas Year Y+4; and

(b) an amount of Enduring NTS Exit (Flat) Capacity equal to the highest Chargeable NTS Exit (Flat) Overrun amount which the User incurred at the NTS Exit Point in the relevant period (**"deemed application amount"**)

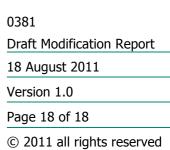
and the further provisions of paragraph 3.2 shall apply in respect of any such application.

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# 9 Recommendation

All parties are invited to consider whether they wish to submit views regarding this selfgovernance modification. The close-out date for responses is 12 September 2011, which should be sent to <u>enquiries@gasgovernance.co.uk</u>. A response template which you may wish to use is at www.gasgovernance.co.uk/0381.





**Consultation Ends** 

On 12 September 2011