

Manifest Error Draft Mod Principles

For Discussion and Development

Transmission Workstream 4th November 2010



Background

- GasTerra has had an issue with significant (>£m) overrun charges incurred during April, as a result of a 'manifest error'
 - Discussed at July, August, September and October Transmission Workstreams
- Mod to introduce Manifest Error Provisions into UNC
 - in relation to Entry Overrun Charges
 - Gemini Changes to be considered separately
- Manifest Errors Concept exists in Electricity BSC section Q7
 - available on JO Website, under September Workstream
- Draft Guidance Document published (September)
- Mod Proposal 341 now raised (and Guidance v2)
 - sent to Workstream for development

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1. Process Summary (a)

- Manifest Error may be claimed if a User incurs entry capacity overrun charges [subject to threshold].
- £5000 fee for making each claim.
- The Claimant raises a claim to Transporter as soon as possible, at latest [1 month] after the invoice issue date.
 - For errors prior to implementation but since April 1st 2010, within 1 month of implementation date,
- Transporter acknowledges receipt of the claim
- Transporter notifies all Users as soon as possible (via the Joint Office).
- The Joint Office arranges for the matter to be considered at a meeting of the UNCC at the earliest opportunity.

1. Process Summary (b)

- The Claimant is required to present evidence to the UNCC meeting to support its claim, and Transporter provides information as required
- UNCC decides a) whether the claim is valid, and if so, b) what adjustments should be made to the overrun charges
- Adjustments determined using Reference costs and Factors
- UNCC has [55] days from the date on which the claim was raised to reach its decisions
- Joint Office notifies all Users of the conclusion, and publishes a report on the decisions.
- [Claimant can appeal decision to Ofgem if it believes the decision has not been taken in accordance with the UNC/Guidelines, procedure has not been followed etc?] – Separate Mod

2. Outstanding Issues: Materiality & Fee

Materiality Threshold

- £50,000 currently proposed
- Aggregate i.e. not per day
- Not per ASEP either
- Overruns at multiple ASEPs as a result of single error?
 - Amend guidance to provide further clarity
 - Also re treatment of aggregate claims for multiple days

Fee

- Proposal allows for NG to charge a fee to cover its costs
- Level of fee to be set by UNCC on request from NG
 - Subject to prior consultation with Users and 30 days notice of change
 - Fee level to be specified in the Guidance
- £5000, though arbitrary, is consistent with electricity, so is suggested starting point
- Fee to be invoiced [via ad hoc invoice, within [1 month] of UNCC determination]

3. Outstanding Issues: Confidentiality & Roles

Confidentiality

- Notification to all Users No Claimant ID / just specify materiality range
- Hearing evidence can be done in private
- Notification of outcome to include range within which the aggregate figure lies
- Report on outcome can be blacklined if necessary

Who does the calculations of the Reference Costs?

- Is Sub-committee necessary?
- Intend to propose that NG does the calculations
- Sub-committee can be appointed, UNC obligations/timescales remain the same

Clarity on Notification Roles

- Transporter Notifies all Users of Claim (via Joint Office)
- UNCC Secretary schedules and notifies UNCC members of meeting
- UNCC Secretary notifies all Users of Outcome (via Joint Office)

4. Outstanding Issues: Guidance Status

Guidance document status and Modification Rules

- Guidance document to be a UNC 'Ancillary Document'
- Guidance document can be modified by UNCC majority vote
- However, UNC terms to include all process steps, timescales, obligations etc. including the construction and use of Reference Costs
- UNC Mod needed to materially alter the process being proposed
- Suggested legal text of the mod will be provided
- Guidance document intended to provide explanation, background, and additional guidance for UNCC decision making.

5. Outstanding Issues: Further Questions

Is Reference Cost 1 sufficiently high?

- Ref Cost 1 'What the Capacity should have cost'
- Proposal: Highest price bid in most recent monthly auction relating to the day(s) in question/ ASEP + 5% (or reserve price + 5% if no bids accepted)
- What if daily prices spike/are higher?
- Will amend proposal 'higher of monthly or daily accepted auction prices' + 5%
- NB: already 'punitive' where Claimant would usually have bought in daily auctions at zero price
- Have removed references to 'normal practice' of Claimant

What if 50% of overrun capacity was available? Partial Claim Validity?

- UNCC will consider specific circumstances
- If buybacks occurred then ref cost 3 applies and Claimant likely to pay cost of buybacks
- If no buybacks, then was any harm done?
- Should application of different prices to different parts of overrun quantity be permitted?
 - Expect that Claim should be determined valid or not as a whole
 - Possibility of circumstances where different prices apply to different quantities
 - Will allow for this in proposal

6 Outstanding Issues: UNCC Decision Making Process

Voting Rules

Normal rules apply – decisions by majority vote

Provision for extension of time limit for decision?

- Included in Proposal under 9) Default Adjustment
- By Mutual Agreement, confirmed in writing, of specific revised timescale

Default Position if no UNCC decision made in the time limit

Mid point of reference cost 1 and reference cost 2 applies

Timescales for further information provision?

- UNCC can decide in the absence of evidence
- UNCC can request further information from Claimant &/or NG
- 5 days notice to be given of requests for further information
- 'in time for UNCC to make decision within 55 day limit'
 - Avoid late requests for information
 - Will try and clarify this intention further
 - NB Manifest Errors should not be difficult to evidence

7. Outstanding Issues: Criteria for Valid Manifest Error

Clarity requested over application of Criteria

Should be simple - 'Was it a genuine mistake?'

Intend to propose:

UNCC to be reasonably convinced that **both** the following criteria are met:-

- That it was a genuine, unintended, administrative error
 - If this is the case, then the User will generally have been unaware at the time
- That the User was not seeking unfair commercial advantage

Also will provide further guidance on the interpretation of the criteria

8.Outstanding Issues: Balance between Discretion and Structure

Current formulation

- UNCC sets 2 or 3 reference costs, which sets a range
 - 1 = Alternative cost of capacity
 - 2 = 20% of overrun charges incurred
 - 3 = Other costs incurred (e.g. buybacks)
- Discretion ('factors') apply within the range

Challenge

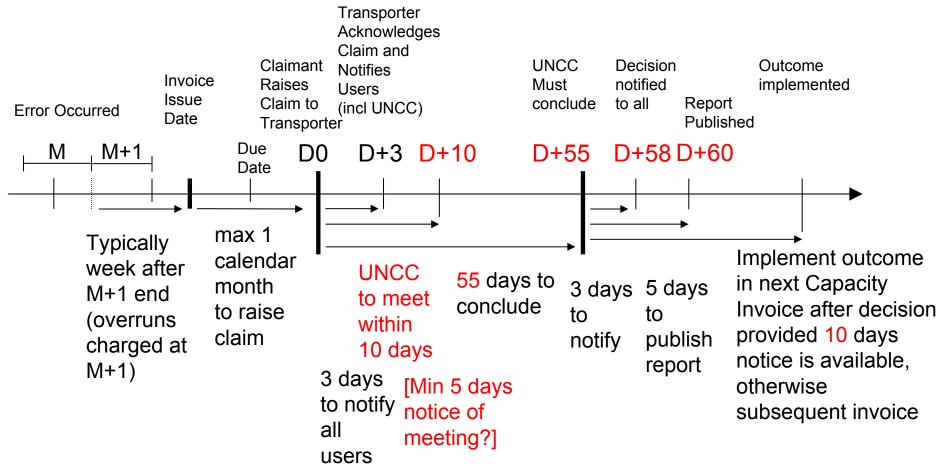
- UNCC should have more scope to set charges above 20% (where no other costs (eg buybacks) associated)
- But UNCC prefer mechanical approach over too much discretion

Possible Approach

- Allow UNCC to choose to use a higher reference cost if it believes it is appropriate
 - Consider materiality/ proportionality / effectiveness as an incentive
 - Justify reasoning objectively
 - Still apply factors within the range

9. Timescale Limits

- 1. All process steps should be undertaken by all parties 'as soon as reasonably practicable'
- 2. If it is possible, all reasonable efforts should be made to consider the claim before the invoice due date, including calling special meetings of UNCC at short notice if feasible.
- 3. Where due date passed, following timescales are proposed as outside limits



Revisions from last time shown in red

10. Next Steps

- Finalise Guidance & Proposal for December Workstream
- Also suggested legal text
- Aiming for December Panel to submit Mod for Consultation
- January Panel Decision
- Ofgem February
- Appeals Mod (in parallel)
- and Gemini Changes Mod (to follow, if necessary)

Any comments/views –

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