

## Stage 01: Proposal

# 0404:

Profiling payment of LDZ capacity transportation charges for Small Shipper Organisations. What stage is this document in the process?



SGN have been made aware that some smaller Shipper organisations are experiencing cash flow issues as a result of the mis-alignment between their income and the transportation charges levied by DNs. This MOD proposes that Shippers meeting certain criteria are permitted to profile the payment of certain charges more in line with their income.

The Proposer recommends that this modification should be referred to a Workgroup for assessment

High Impact: Smaller Shippers

Medium Impact: Distribution Networks.

Low Impact: Insert name(s) of impact

> 0404 Modification 07 November 2011 Version 1.0 Page 1 of 15 © 2011 all rights reserved

| Contents              |    | 8                         |
|-----------------------|----|---------------------------|
| 1 Summary             | 3  | Any questions?            |
| 2 Why Change?         | 5  | Contact:                  |
| 3 Solution            | 6  | Joint Office              |
| 4 Relevant Objectives | 8  | enquiries@gasgo           |
| 5 Impacts and Costs   | 9  | vernance.co.uk            |
| 6 Implementation      | 12 | 0121 623 2115             |
| 7 The Case for Change | 13 | Proposer:                 |
| 8 Legal Text          | 14 | Joel Martin               |
| 9 Recommendation      | 15 | joel.martin@sgn.<br>co.uk |
| About this document:  |    | <b>2</b> 0131 4691813     |

This document is a proposal, which will be presented by the Proposer to the Panel on 17<sup>th</sup> November 2011. The Panel will consider the Proposer's recommendation, and agree whether this modification should be issued to consultation or be referred to a Workgroup for assessment.



0000 000 000

| 0404                       |
|----------------------------|
| Modification               |
| 07 November 2011           |
| Version 1.0                |
| Page 2 of 15               |
| © 2011 all rights reserved |

## **1** Summary

#### Is this a Self-Governance Modification

The implementation of this UNC Modification Proposal would have an impact on competition between Shippers / Suppliers and therefore it is not proposed that this modification follows the self governance route.

#### Why Change?

SGN have been made aware that smaller Shipper / Supplier organisations may currently be experiencing difficulty in accessing credit arrangements, which may be leading to a restriction in their ability to expand their businesses. This issue combined with the disparity between income and cost resulting from reduced gas usage in the summer months compared to a flat monthly LDZ transportation charge, has exacerbated the issue.

#### Solution

It is proposed that, subject to meeting specific criteria, smaller Shippers be will be offered the option to profile their payment of LDZ transportation charges, such that a greater proportion is paid in the winter months and less will be paid in the summer months, although the charges levied will remain the same and all invoiced charges must be paid in full to the DN (including any relevant interest and administration charges) by the end of the relevant financial year.

#### **Impacts & Costs**

No Xoserve systems' impacts are anticipated to be necessary to support this modification. There would be no change to LDZ transportation invoices, however Shippers that met the criteria and elected to profile payments would not be required to pay the full amount of invoices during the summer months, but would be required to pay all outstanding amounts during the winter months and in any event pay in full within the relevant financial year. Transporters would be required to monitor the unpaid amounts to ensure that the correct amounts were re-paid by the stipulated payment dates (detailed in this MOD) and would not invoke the current arrangements available to the DN (detailed in UNC TPD Section S 3.5.3 and V 4.3) where the Shipper adhered in full to the rules specified in this MOD.

#### Implementation

The modification proposal should be implemented in time to allow small Shippers the option to profile transportation payments for financial year 2012/13. See section 6 for detail on dates.

#### The Case for Change

Implementation may facilitate competition by helping to ensure small Shipper's revenue and costs are more closely aligned, reducing the possibility of gas being shipped / supplied at a loss during the summer months and addressing a cashflow issue which can act as a barrier to market entry and a barrier to business development for smaller Shipper / Suppliers.

#### Recommendations

It is recommended that this modification should be assessed by a Workgroup with a view to refining the solution proposed including further development relating to VAT payment and compensation payments as provided for in the Late Payment of Commercial Debts (Interest) Act 1988. There may also be development required to further refine the qualifying criteria to ensure the Code Credit Limit cap is appropriate for small shippers in each Distribution Network. As SGN are raising this proposal on behalf

| 0404                       |
|----------------------------|
| Modification               |
| 07 November 2011           |
| Version 1.0                |
| Page 3 of 15               |
| © 2011 all rights reserved |

of smaller Shipper organisations we would encourage participation of organisations that may be impacted by any subsequent implementation of this proposal.

> 0404 Modification 07 November 2011 Version 1.0 Page 4 of 15 © 2011 all rights reserved

# 2 Why Change?

The present LDZ charging arrangements are primarily based on capacity bookings, which are largely fixed throughout the year. In the case of domestic Shippers, transportation charges are based on SOQs derived from the AQ which is set for a year. By contrast, Shipper and Supplier revenue is driven by the amount of gas consumed, which is higher in winter than in summer.

The mismatch between the profiles of Shipper / Supplier revenue and transportation charges potentially makes the sale of gas a loss making activity during the summer months for certain Shipper / Suppliers. While this may not create particular difficulties for Shippers and Suppliers with large, diverse portfolios, or those with a low cost of capital, a significant cashflow issue may be created for some smaller Shipper / Supplier organisations. The issue may be particularly acute for smaller Shipper / Suppliers with a primarily domestic customer base or portfolios with a large number of pre-payment meters. The mismatch therefore may create an inappropriate barrier to market entry and business development and change is potentially needed to encourage greater competition within the domestic market.

0404 Modification 07 November 2011 Version 1.0 Page 5 of 15 © 2011 all rights reserved

## **3** Solution

It is proposed that Shippers which meet certain criteria be permitted to profile the payment of Distribution Network Capacity transportation invoices across a year, with the intention of paying in full all outstanding amounts by the end of March in each financial year.

The intention is for the facility to profile payments to be available to smaller Shippers only, and to be restricted to those who supply the SSP market. It is therefore proposed that only Shippers supplying less than 100,000 Smaller Supply Points nationally and where the individual Shipper's Code Credit Limit is less than £500,000, (also less than £500,000 where multiple Shipper licences are owned by the same organisation) would be eligible to take advantage of the option to profile payments. The following business rules would apply:-

1. Shippers meeting the following criteria would be permitted to participate in the summer / winter profiling payment process:-

(a) Shippers with less than or equal to 100,000 Smaller Supply Points across all Distribution Networks, and

(b) where Shippers meet the criteria in 1 (a), who also have an organisational Code Credit Limit (as defined in UNC TPD Section V 3.2.1 (a)) of less than  $\pounds$ 500,000 recorded with the Distribution Network they wish to profile Summer / Winter payments with; and

(c) where Shippers meet the criteria in 1 (a) & (b) and the Shipper's maximum Value at Risk in the three months preceding May of the relevant year was less than the Shipper's Code Credit Limit.

- 2. For the months May, June, July and August each year a qualifying Shipper may pay a minimum of 50% of the LDZ Capacity invoice for the Smaller Supply Point element of the invoice for that month. (ZCA & CCA charge types).
- Qualifying Shippers would re-pay outstanding amounts owing to the relevant DN (resulting from the adoption of business rule 2) from the May, June, July and August LDZ Capacity invoices over the months of October, November, December, January, February and March of the same financial year (adhering to the timeline detailed below)
- 4. The payment of outstanding amounts by the Qualifying Shipper would be in line with the following schedule:

(i) The total outstanding amount from the May, June, July and August LDZ Capacity Invoice (resulting from the adoption of business rule 2 by the Qualifying Shipper) would be paid on the basis of one sixth of the total outstanding amount (as of 31<sup>st</sup> August) to be paid by the end of October, November, 0404 December, January, February and March of the same financial year.

(ii) Were a qualifying Shipper to opt to pay more than one sixth of the total outstanding amount (as of  $31^{st}$  August) in any one month October to March they would be permitted to do so.

| 0404                       |
|----------------------------|
| Modification               |
| 07 November 2011           |
| Version 1.0                |
| Page 6 of 15               |
| © 2011 all rights reserved |

- 5. For the avoidance of doubt, interest on any outstanding amounts would continue to be applied by the Transporter in line with existing provisions detailed in UNC TPD Section S 3.6.
- 6. All payments made by the qualifying Shipper in relation to the outstanding amount would be offset against the earliest occurring outstanding amount for the purposes of interest calculation and VAT payment purposes. Shippers would be required to clarify their VAT payments in relation to the outstanding amounts.
- 7. For the avoidance of doubt obligations set out in UNC TPD Section V3 "Code Credit Limits" or UNC TPD Section V4 "Discontinuing Users and Termination" would not be altered by this Modification Proposal.
- 8. For the avoidance of doubt provisions detailed in UNC TPD Section S3.5.3 relating to unpaid amounts would not be altered by this Modification Proposal. However, where Shippers adhere in full to the repayment timescales associated with summer invoice deferment the DN would not invoke these options for the non payment of these amounts only.

| 0404                       |
|----------------------------|
| Modification               |
| 07 November 2011           |
| Version 1.0                |
| Page 7 of 15               |
| © 2011 all rights reserved |
|                            |

# **4** Relevant Objectives

Implementation will better facilitate the achievement of **Relevant Methodology Objective d.** 

| Proposer's view of the benefits against the Code Relevant Objectives   |                  |
|--|------------------|
| Description of Relevant Objective  | No               |
| a) Efficient and economic operation of the pipe-line system.   | No               |
| <ul> <li>b) Coordinated, efficient and economic operation of</li> <li>(i) the combined pipe-line system, and/ or</li> <li>(ii) the pipe-line system of one or more other relevant gas<br/>transporters.</li> </ul>   | No               |
| c) Efficient discharge of the licensee's obligations.  | No               |
| <ul> <li>d) Securing of effective competition:</li> <li>(i) between relevant shippers;</li> <li>(ii) between relevant suppliers; and/or</li> <li>(iii) between DN operators (who have entered into transportation arrangements with other relevant gas transporters) and relevant shippers.</li> </ul> | Yes (d i and ii) |
| e) Provision of reasonable economic incentives for relevant<br>suppliers to secure that the domestic customer supply<br>security standards are satisfied as respects the availability<br>of gas to their domestic customers.   | No               |
| f) Promotion of efficiency in the implementation and administration of the Code  | No               |
| g) Compliance with the Regulation and any relevant legally<br>binding decisions of the European Commission and/or the<br>Agency for the Co-operation of Energy Regulators  | No               |

Relevant objective d (i) and (ii) (Securing of effective competition between relevant Shippers and relevant Suppliers) may be better facilitated by the implementation of this Proposal. By allowing qualifying small Shipper organisations to more closely align their Distribution Network transportation costs to their income would improve their cash flow situation. Improving cash flow for small Shippers would remove a deterrent to expand their businesses, encouraging organisations to take on increased numbers of small supply points and offering more innovative tariff structures. SGN understand that the current arrangements may make supply to small supply points in the summer a loss making activity for smaller organisations which may prove to be a deterrent to new market entrants and also to supply point acquisition in this area of the market.

> 0404 Modification 07 November 2011 Version 1.0 Page 8 of 15 © 2011 all rights reserved

# **5 Impacts and Costs**

## **Consideration of Wider Industry Impacts**

None identified.

## Costs

Indicative industry costs – User Pays

Classification of the proposal as User Pays or not and justification for classification

Not user pays. It is not envisaged there would be any Transporter central systems' changes.

Identification of Users, proposed split of the recovery between Gas Transporters and Users for User Pays costs and justification

Not applicable

Proposed charge(s) for application of Users Pays charges to Shippers

Not applicable

Proposed charge for inclusion in ACS – to be completed upon receipt of cost estimate from Xoserve

Not applicable

#### Impacts

| Impact on Transporters' Systems and Process |                  |
|---|------------------|
| Transporters' System/Process                | Potential impact |
| UK Link                                     | • None           |
| Operational Processes                       | • None           |
| User Pays implications                      | • None           |

| Impact on Users                          |  |
|--|--|
| Area of Users' business                  | Potential impact   |
| Administrative and operational           | • There would be an increased cost associated with the monitoring and administration of transportation invoices. |
| Development, capital and operating costs | • None   |
| Contractual risks                        | • None   |



### **Insert heading here**

Use this column in a Q and A style for explanations, in order to preserve the flow of the main text. Insert text here

0404

Modification

07 November 2011

Version 1.0

Page 9 of 15

© 2011 all rights reserved

| Impact on Users   |        |
|---|--------|
| Legislative, regulatory and contractual obligations and relationships | • None |
|   |        |

| Impact on Transporters  |  |
|---|--|
| Area of Transporters' business  | Potential impact   |
| System operation  | • None   |
| Development, capital and operating costs                              | <ul> <li>Additional operating costs would be<br/>incurred by the Distribution Networks in<br/>monitoring the profiled payments by<br/>participating Shippers.</li> </ul> |
| Recovery of costs   | • Via the relevant compensation charge.  |
| Price regulation  | • None   |
| Contractual risks   | • Increased contractual risk associated with the potential for increased bad debt.   |
| Legislative, regulatory and contractual obligations and relationships | • None   |
| Standards of service  | • None   |

## Where can I find details of the UNC Standards of Service?

8

In the Revised FMR for Transco's Network Code Modification **0565 Transco Proposal for Revision of Network Code Standards of Service** at the following location: <u>www.gasgovernance.c</u> o.uk/sites/default/files /0565.zip

| Impact on Code Administration |                  |
|-------------------------------|------------------|
| Area of Code Administration   | Potential impact |
| Modification Rules            | • None           |
| UNC Committees                | • None           |
| General administration        | • None           |

| Impact on Code             |                   |
|----------------------------|-------------------|
| Code section               | Potential impact  |
| Legal text to be provided. | UNC TPD Section S |
|                            | •                 |

| Impact on UNC Related Documents and Other Referenced Documents |                  |  |
|--|------------------|--|
| Related Document   | Potential impact |  |
| Network Entry Agreement (TPD I1.3)                             | • None           |  |

0404 Modification 07 November 2011 Version 1.0 Page 10 of 15 © 2011 all rights reserved

| Impact on UNC Related Documents and Other Referenced Documents                  |        |
|---|--------|
| Network Exit Agreement (Including<br>Connected System Exit Points) (TPD J1.5.4) | • None |
| Storage Connection Agreement (TPD R1.3.1)                                       | • None |
| UK Link Manual (TPD U1.4)   | • None |
| Network Code Operations Reporting<br>Manual (TPD V12)                           | • None |
| Network Code Validation Rules (TPD V12)   | • None |
| ECQ Methodology (TPD V12)   | • None |
| Measurement Error Notification Guidelines<br>(TPD V12)                          | • None |
| Energy Balancing Credit Rules (TPD X2.1)  | • None |
| Uniform Network Code Standards of Service (Various)                             | • None |

| Impact on Core Industry Documents and other documents                      |                  |
|--|------------------|
| Document   | Potential impact |
| Safety Case or other document under Gas<br>Safety (Management) Regulations | • None           |
| Gas Transporter Licence  | • None           |

| Other Impacts  |                  |
|--|------------------|
| Item impacted  | Potential impact |
| Security of Supply   | • None           |
| Operation of the Total<br>System   | • None           |
| Industry fragmentation   | • None           |
| Terminal operators,<br>consumers, connected<br>system operators, suppliers,<br>producers and other non<br>code parties | • None           |

0404 <u>Modification</u> 07 November 2011 Version 1.0 Page 11 of 15 © 2011 all rights reserved

# 6 Implementation

To facilitate the option of profiling the payment of LDZ Transportation charges in financial year 2012/13 this modification proposal would require the following implementation timescale:

- 1. Fixed Implementation Dates of 1<sup>st</sup> May 2012 or 1<sup>st</sup> June 2012.
- A Proposed Authority Decision Date by 30<sup>th</sup> April 2012 to allow an implementation date of 1<sup>st</sup> May 2012 or a decision date by 31<sup>st</sup> May 2012 to provide for an implementation date of 1<sup>st</sup> June 2012.
- 3. A backstop lead time of 1 day. However in any event an Authority Decision Date would be required prior to the Invoice Due Date for the May 2012 LDZ Capacity Invoice.

The first invoice available for summer/winter profiling would be the May 2012 LDZ Capacity invoice which will have an invoice due date of circa 20<sup>th</sup> June 2012. To allow the DNs to put in place procedures to monitor and track payments and also to discuss with qualifying Shippers their intentions regarding deferment of transportation charges, the preferred implementation date would be 1<sup>st</sup> May 2012. An implementation date of 1<sup>st</sup> June 2012 would still facilitate the option of deferring payment; however this would not be ideal for DNs for the reasons stated.

0404 Modification 07 November 2011 Version 1.0 Page 12 of 15 © 2011 all rights reserved

# 7 The Case for Change

None in addition to that identified above.

In addition to that identified the above, the Proposer has identified the following:

## **Advantages**

No further advantage identified.

## Disadvantages

None.

0404 Modification 07 November 2011 Version 1.0 Page 13 of 15 © 2011 all rights reserved



To be provided by SGN.

0404 Modification 07 November 2011 Version 1.0 Page 14 of 15 © 2011 all rights reserved

# 9 Recommendation

The Proposer invites the Panel to:

• DETERMINE that this Modification progresses to a Workgroup for assessment.



0404 Modification 07 November 2011 Version 1.0 Page 15 of 15 © 2011 all rights reserved